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PAGE 01            STATE    177616   152320Z  
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| INFO | LOG-00 | CIAE-00 | SMEC-00 | OASY-00 | DODE-00 | EUR-01 | TEDE-00 |
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C O N F I D E N T I A L STATE 177616

FOLLOWING STATE 177616 SENT ACTION ALL EUROPEAN  
UNION POST COLLECTIVE PRETORIA OTTAWA CANBERRA  
WELLINGTON PRAGUE MOSCOW BRASILIA BEIJING TOKYO  
ADDIS ABABA INFO USUN NEW YORK BUJUMBURA KAMPALA  
KINSHASA DAR ES SALAAM NAIROBI HARARE TUNIS DAKAR  
ACCRA YAOUNDE LUSAKA BRAZZAVILLE LILONGWE BAMAKO  
LAGOS SECDEF WASHDC CJCS WASHDC CIA WASHDC WHITE HOUSE  
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PAGE 02            STATE    177616   152320Z

YAOUNDE FOR DATT

E.O. 12356: DECL: OADR  
TAGS: MOPS, PREL, PHUM, MARR, UNSC, RW  
SUBJECT: SUPPORT FOR EXPANDED UNAMIR

REF: A) USUN NEW YORK 2667 (NOTAL)  
B) BRUSSELS 04380 (NOTAL)

1. CONFIDENTIAL - ENTIRE TEXT. THIS IS AN URGENT ACTION  
REQUEST. EU POSTS SEE FARAS 6 - 8. PRETORIA SEE FARA 9.  
OTTAWA AND CANBERRA SEE PARA 10. WELLINGTON, PRAGUE,  
MOSCOW, BRASILIA, BEIJING, AND TOKYO SEE PARA 11. ADDIS  
SEE PARA 12

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BACKGROUND  
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2. IN RESOLUTIONS 918 AND 925 OF MAY 17 AND JUNE 8 RESPECTIVELY, THE UN SECURITY COUNCIL APPROVED EXPANSION OF UNAMIR, THE UN PEACEKEEPING MISSION IN RWANDA, FROM 450 TO 5,500 TROOPS, WITH A NEW HUMANITARIAN MANDATE TO HELP PROVIDE PROTECTION TO THREATENED CIVILIAN POPULATIONS AND FACILITATE RELIEF EFFORTS. DEPLOYMENT OF THIS FORCE WILL

ADDRESS OUR NUMBER ONE PRIORITY -- STOPPING THE KILLINGS OF CIVILIANS. ONCE THE KILLINGS HAVE STOPPED, A CEASE-FIRE IN THE CIVIL WAR BETWEEN HUTU-DOMINATED INTERIM GOVERNMENT FORCES AND THE TUTSI-LED RWANDAN PATRIOTIC  
CONFIDENTIAL

PAGE 03 STATE 177616 152320Z  
FRONT (RPF) WILL BE EASIER TO ACHIEVE. AS THE CRISIS IN RWANDA ENTERS ITS FOURTH MONTH, IT IS CRUCIAL THAT DEPLOYMENT OF EXPANDED UNAMIR MOVE FORWARD AS QUICKLY AS POSSIBLE.

3. THE FRENCH-LED OPERATION, APPROVED ON JUNE 22 IN UNSC RESOLUTION 929, IS ONLY A TEMPORARY MEASURE TO PROVIDE PROTECTION UNTIL EXPANDED UNAMIR IS DEPLOYED. THE MANDATE FOR THIS OPERATION IS LIMITED TO TWO MONTHS, AND THE FRENCH HAVE INDICATED THEY WOULD LIKE TO BE OUT OF RWANDA BY THE END OF JULY. EACH DAY THEY STAY IN RWANDA, THE CHANCE FOR AN UNINTENTIONAL CLASH WITH THE RPF INCREASES. RPF OPPOSITION HAS LIMITED THE FRENCH OPERATION TO GOVERNMENT-HELD TERRITORY IN AREAS AWAY FROM THE BATTLE LINES. HOWEVER, LARGE NUMBERS OF RWANDANS ARE THREATENED IN KIGALI AND OTHER AREAS NOT WITHIN THE RANGE OF THE FRENCH-LED DEPLOYMENT. IT IS THEREFORE VITAL THAT THE FRENCH-LED FORCES BE REPLACED AS SOON AS POSSIBLE BY BLUE HELMETS OF EXPANDED UNAMIR.

4 THE UN APPEARS TO HAVE ENOUGH TROOP OFFERS TO FIELD THE NECESSARY 5,500-PERSON FORCE. TROOP CONTRIBUTORS INCLUDE: GHANA, SENEGAL, ETHIOPIA, ZAMBIA, ZIMBABWE, TUNISIA, CONGO, MALAWI, MALI, AND NIGERIA. HOWEVER THESE CONTINGENTS NEED EQUIPMENT AND LOGISTICAL SUPPORT IN ORDER TO DEPLOY. IN A JUNE 28 MEETING OF TROOP CONTRIBUTORS AND DONORS, THE OFFERS FROM THE DONOR COMMUNITY FOR EQUIPMENT FELL FAR SHORT OF UNAMIR'S NEEDS, AND THE UN PEACEKEEPING OFFICE EXPRESSED SERIOUS CONCERN ABOUT THE UN'S ABILITY TO FIELD AND DEPLOY EXPANDED UNAMIR IN A TIMELY MANNER

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PAGE 04 STATE 177616 152320Z

5. AMONG POTENTIAL DONORS, THE U.S. HAS TAKEN THE LEAD IN MEETING UNAMIR'S NEEDS. WE HAVE PROPOSED THE IDEA OF HAVING COUNTRIES WITH LOGISTICAL AND EQUIPMENT CAPABILITIES "ADOPT" UNAMIR CONTINGENTS AND PROVIDE FOR THEIR NEEDS THROUGH THE UN. CONSISTENT WITH THIS PROPOSAL, THE U.S. HAS DECIDED TO "ADOPT" THE GHANAIAN BATTALION, WHICH IS THE FIRST CONTINGENT TO BE DEPLOYED. THE U.S. HAS ALREADY PROVIDED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR FOR USE BY THE GHANAIS. WE ARE ALSO WORKING CLOSELY WITH THE UN TO MEET MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN BATTALION. ALTHOUGH THE BELGIAN CONTINGENT LEFT BEHIND SOME EQUIPMENT FOR UNAMIR WHEN THEY DEPARTED IN APRIL (REF

B), SO FAR NO OTHER DONOR HAS STEPPED FORWARD TO ADOPT A BATTALION IN ACCORDANCE WITH OUR PROPOSAL.

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ACTION REQUESTS  
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6. FOR USEU, BONN AS EU PRESIDENT AND OTHER EU CAPITALS (EXCEPT PARIS): THE JULY 6/7 DISCUSSIONS OF THE EU AFRICA GROUP PRESENT AN EXCELLENT OPPORTUNITY TO DISCUSS RWANDA AND THE URGENT NEED TO PROVIDE SUPPORT FOR EXPANDED UNAMIR. POSTS SHOULD APPROACH APPROPRIATE HOST GOVERNMENT OFFICIALS TO UNDERLINE THE IMPORTANCE OF SPEEDING UP DEPLOYMENT OF EXPANDED UNAMIR, BRIEF THEM ON THE EFFORTS THE U.S. HAS MADE IN THIS REGARD, AND URGE THEM TO PROVIDE AS MUCH ASSISTANCE AS POSSIBLE TO EXPANDED UNAMIR -- INCLUDING ADOPTING AN AFRICAN BATTALION. YOU MAY DRAW ON  
CONFIDENTIAL

PAGE 05 STATE 177616 152320Z  
THE FOLLOWING POINTS IN YOUR DISCUSSIONS:

-- THE CRISIS IN RWANDA IS NOW MOVING INTO ITS FOURTH MONTH, WITH LARGE SEGMENTS OF THE RWANDAN POPULATION STILL UNDER SERIOUS THREAT FROM CONTINUED FIGHTING AND COMMUNAL VIOLENCE.

-- THE FRENCH-LED OPERATION IS IN THE PROCESS OF PROVIDING IMPORTANT PROTECTION TO THREATENED POPULATIONS HOWEVER, THE OPERATION IS ONLY A TEMPORARY ONE, UNTIL

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ADDITIONAL UNAMIR TROOPS CAN BE DEPLOYED.

-- THE FRENCH ARE PROVIDING A VITAL BRIDGE UNTIL UNAMIR CAN ARRIVE, BUT THEY ARE IN A DIFFICULT POSITION, DUE TO THE RPF'S OBJECTION TO THEIR DEPLOYMENT. EACH DAY THE FRENCH STAY IN RWANDA, THE RISK OF CONFRONTATION GROWS.

-- RPF OPPOSITION HAS LIMITED THE FRENCH OPERATION TO GOVERNMENT-HELD TERRITORY IN AREAS AWAY FROM THE BATTLE LINES. HOWEVER, LARGE NUMBERS OF RWANDANS ARE THREATENED IN KIGALI AND OTHER AREAS NOT WITHIN THE RANGE OF THE FRENCH-LED DEPLOYMENT.

-- IT IS CRUCIAL TO GET EXPANDED UNAMIR ON THE GROUND AS QUICKLY AS POSSIBLE, TO RELIEVE THE FRENCH-LED FORCES AND BRING LONGER-TERM PROTECTION TO RWANDAN CIVILIANS IN AS BROAD AN AREA AS IS FEASIBLE FOR UNAMIR FORCES.

-- WE HAVE BEEN WORKING CLOSELY WITH THE UN AND OTHERS TO TRY TO SPEED UP DEPLOYMENT. THE UN HAS LINED UP THE NECESSARY TROOP CONTRIBUTORS, BUT LOGISTICAL DIFFICULTIES

CONFIDENTIAL

PAGE 06            STATE   177616   152320Z  
THREATEN TO DELAY THE PROCESS

-- TO HELP ACCELERATE DEPLOYMENT, THE U.S. HAS AGREED TO PROVIDE THE UN WITH MISSION-ESSENTIAL EQUIPMENT FOR THE GHANAIAN BATTALION, WHICH IS TO BE THE FIRST CONTINGENT DEPLOYED.

-- WE HAVE ALREADY LEASED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR; DELIVERY WAS COMPLETED LAST WEEK. WE ARE NOW WORKING WITH THE UN TO MEET ADDITIONAL MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN CONTINGENT.

-- WE ENCOURAGE THE EU AND ITS MEMBER STATES TO PROVIDE ALL POSSIBLE POLITICAL, LOGISTICAL AND MATERIAL ASSISTANCE TO EXPANDED UNAMIR TO HELP ACCELERATE DEPLOYMENT. IN ORDER TO FACILITATE MATCHING UP AVAILABLE LOGISTICS WITH TROOP CONTRIBUTORS NEEDS, INDIVIDUAL EU STATES MAY WISH TO FOLLOW THE U.S. APPROACH OF MEETING MISSION-ESSENTIAL EQUIPMENT NEEDS OF A PARTICULAR UNAMIR CONTINGENT AS REQUESTED BY THE UN.

-- WE BELIEVE THAT THE EU AFRICA GROUP MEETING PLANNED FOR JULY 6/7 WOULD BE AN EXCELLENT FORUM FOR RAISING THE URGENT ISSUE OF EQUIPPING THE EXPANDING UNAMIR. WE HOPE

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THAT YOU WILL DISCUSS THIS ISSUE WITH YOUR COUNTERPARTS IN THE EU IN ORDER TO HELP LINE UP AND COORDINATE SUPPORT TO UNAMIR.

7. FOR PARIS: ABOVE DEMARCHE IS INTENDED FOR EU POSTS OTHER THAN FRANCE. HOWEVER, POST SHOULD INFORM GOF OF OUR  
CONFIDENTIAL

PAGE 07 STATE 177616 152320Z  
DEMARCHE AND ENCOURAGE APPROPRIATE GOF OFFICIALS TO MAKE SURE UNAMIR IS ON THE AGENDA AT THE EU MEETING AND THAT GOF REPRESENTATIVES MAKE A STRONG CASE IN FAVOR OF EU SUPPORT TO EXPANDED UNAMIR. POST SHOULD ALSO QUERY GOF ON ITS PLANS TO EQUIP THE SENEGALESE BATTALION.

8 FOR BRUSSELS: GOB SHOULD BE THANKED FOR THEIR PREVIOUS CONTRIBUTION AND QUERIED ABOUT THEIR PLANS FOR ADDITIONAL SUPPORT.

9. FOR PRETORIA: REF (A) REPORTS THAT THE SAG HAS AGREED TO PROVIDE 50 APC'S (LIGHTLY ARMORED TRUCKS) TO UNAMIR AND HAS INDICATED A STRONG INCLINATION TO SUPPORT THE MAJORITY OF THE ZIMBABWEAN CONTINGENT'S NEEDS. POST SHOULD SEEK TO CONFIRM/SOLIDIFY THESE SUPPORT PLANS AND SHOULD DRAW ON FOLLOWING POINTS:

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CONFIDENTIAL

PAGE 08 STATE 177616 152320Z

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-- WE HAVE BEEN WORKING CLOSELY WITH THE UN AND OTHERS TO TRY TO SPEED UP DEPLOYMENT. THE UN HAS LINED UP THE NECESSARY TROOP CONTRIBUTORS, BUT LOGISTICAL DIFFICULTIES THREATEN TO DELAY THE PROCESS.

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-- WE HAVE ALREADY LEASED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR; DELIVERY WAS COMPLETED LAST WEEK. WE ARE NOW WORKING WITH THE UN TO MEET ADDITIONAL MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN CONTINGENT.

-- WE UNDERSTAND YOU ARE WILLING TO PROVIDE SIMILAR SUPPORT TO UNAMIR. WE WELCOME YOUR GOVERNMENT'S WILLINGNESS TO HELP AND WOULD BE INTERESTED TO KNOW YOUR SPECIFIC PLANS FOR SUPPORTING UNAMIR.

CONFIDENTIAL

PAGE 09            STATE    177616   152320Z

-- IN ORDER TO FACILITATE MATCHING UP AVAILABLE LOGISTICS WITH TROOP CONTRIBUTORS' NEEDS, YOU MAY WISH TO FOLLOW THE U.S. APPROACH OF AGREEING TO MEET MISSION-ESSENTIAL EQUIPMENT NEEDS OF A PARTICULAR UNAMIR CONTINGENT. WE UNDERSTAND YOU MAY ALREADY BE CONSIDERING ASSISTING THE ZIMBABWEAN BATTALION. WE WOULD WELCOME SUCH A MOVE.

10 . FOR OTTAWA AND CANBERRA: THE GOC IS CONSIDERING PROVIDING A SELF-CONTAINED COMMUNICATION COMPANY (UP TO 350 PERSONNEL), AND THE GOA MAY PROVIDE ONE MEDICAL COMPANY. POST SHOULD DETERMINE STATUS OF THESE PLANNED CONTRIBUTIONS AND ENCOURAGE WHATEVER CONTRIBUTIONS HOST GOVERNMENTS CAN MAKE TO UNAMIR. POSTS MAY DRAW ON FOLLOWING POINTS:

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CONFIDENTIAL

PAGE 10 STATE 177616 152320Z

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-- WE UNDERSTAND YOU ARE CONSIDERING IMPORTANT CONTRIBUTIONS TO UNAMIR, AS WELL. WE WELCOME YOUR GOVERNMENT'S WILLINGNESS TO HELP AND WOULD BE INTERESTED TO KNOW YOUR SPECIFIC PLANS FOR SUPPORTING UNAMIR

11 FOR WELLINGTON, PRAGUE, MOSCOW BRASILIA BEIJING,  
CONFIDENTIAL

PAGE 11 STATE 177616 152320Z

UNCLASSIFIED

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AND TOKYO: HOST COUNTRIES HAVE EITHER EXPRESSED STRONG SUPPORT FOR UNAMIR IN THE SECURITY COUNCIL BUT HAVE YET TO OFFER SUBSTANTIAL CONTRIBUTIONS (NEW ZEALAND, CZECH REPUBLIC) OR MAY BE IN A POSITION TO PROVIDE MATERIAL OR FINANCIAL SUPPORT BUT HAVE NOT YET DONE SO (RUSSIA BRAZIL, CHINA, JAPAN). POSTS SHOULD STRESS THE URGENT NEED TO ACCELERATE DEPLOYMENT OF EXPANDED UNAMIR, HIGHLIGHT U.S. EFFORTS TO ACHIEVE THAT GOAL, AND URGE SIMILAR COMMITMENTS FROM HOST GOVERNMENTS DRAWING ON FOLLOWING POINTS:

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CONFIDENTIAL

PAGE 12            STATE    177616   152320Z

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12. FOR ADDIS: PLEASE INFORM OAU OF THIS DEMARCHE AND SHARE APPROPRIATE POINTS.

CONFIDENTIAL

PAGE 13 STATE 177616 152320Z  
13. BUJUMBURA - MINIMIZE CONSIDERED. TALBOTT  
UNQUOTE CHRISTOPHER

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